

1 John E. Dougherty 2 PO Box 501 3 Rimrock, AZ 86335 Complainant & Intervenor 5 6 7 BEFORE THE ARIZONA CORPORATION COMMISSION 8 9 Arizona Corporation Commission **COMMISSIONERS** 10 DOCKETED **ORIGINAL BOB STUMP-Chairman** 11 12 **GARY PIERCE** MAR 1 1 2014 13 **BRENDA BURNS BOB BURNS** 14 **DOCKETED BY** 15 SUSAN BITTER SMITH 16 17 18 IN THE MATTER OF THE APPLICATION OF W-04254A-12-0204 19 MONTEZUMA RIMROCK WATER COMPANY, 20 LLC FOR APPROVAL OF FINANCING TO INSTALL A WATER LINE FROM THE WELL ON 21 22 TIEMAN TO WELL NO. 1 ON TOWERS 23 24 IN THE MATTER OF THE APPLICATION OF W-04254A-12-0205 25 MONTEZUMA RIMROCK WATER COMPANY, 26 LLC FOR APPROVAL OF FINANCING TO PURCHASE THE WELL NO. 4 SITE AND THE 27 28 COMPANY VEHICLE. 29 IN THE MATTER OF THE APPLICATION OF 30 W-04254A-12-0206 31 MONTEZUMA RIMROCK WATER COMPANY, 32 LLC FOR APPROVAL OF FINANCING FOR AN 33 8.000-GALLON HYDRO-PNEUMATIC TANK 34 35 IN THE MATTER OF THE RATE W-04254A-12-0207 36 APPLICATION OF MONTEZUMA RIMROCK 37 WATER COMPANY, LLC. 38 39 JOHN E. DOUGHERTY, W-04254A-11-0323 40 COMPLAINANT, 41 42 MONTEZUMA RIMROCK WATER J 43 COMPANY, LLC, 111 44 RESPONDENT. 45 46 U 47 48 49

1	IN THE MATTER OF THE APPLICATION	N OF W-04254A-08-0361
2	MONTEZUMA RIMROCK WATER	
3	COMPANY, LLC FOR APPROVAL OF A	
4	RATE INCREASE.	
5		
6	IN THE MATTER OF THE APPLICATION	NOF W-04254A-08-0362
7	MONTEZUMA RIMROCK WATER	
8	COMPANY, LLC FOR APPROVAL OF A	
9	FINANCING APPLICATION	
10		
11		RESPONSE TO MONTEZUMA'S
12		MOTION FOR
13		EMERGENCY/INTERIM RELIEF
14		
15		MOTION TO INSTALL INTERIM
16		MANAGER
10 17		WANAGER
18	INTRODUCTION	
10 19	INTRODUCTION	
20	Montezuma's request for emergency/interim	relief to implement interim rate increases
20 21		and does not have sufficient revenue to make
21 22	lease payments for the Arsenic Treatment Fa	
22 23	should be dismissed. This is a transparent at	
23 24	hand prior to the issuance of its Recommend	
	docket.	ed Order and Opinion in this consondated
25 26	docket.	
26 27	The Commence of the Commence o	S:- C41 S41 -4)
27	The Company's motion for emergency relief is further proof that Montezuma is not a "fit	
28	and proper" operator to hold a Certificate of Convenience and Necessity and that sufficient grounds exist for the Commission to install an Interim Manager to operate the	
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30	company to secure emergency funds from a	state agency to cover the costs of the AIF.
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32	Emergency/Interim Relief	
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34	The controlling law for emergency/interim r	
35	Opinion No. 71-17. In that opinion, the crite	ria for the imposition of interim rates were
36	described as follows:	
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38		ke it clear that, in general, courts
39		interim rates as an emergency
40	———————————————————————————————————————	brings hardship to a company,
41	• •	nt, or when the condition of the
42	- · · · · · · · · · · · · · · · · · · ·	ty to maintain service pending
43	a formal rate determination is	in serious doubt.

If any one of the three conditions described in AG No. 71-17 are established, the Company is entitled to the interim rates it seeks. In this instance, the Company does not meet any of three criteria.

1. No "sudden change" has brought the Company hardship. Acting without required Commission approval and in direct violation of three procedural orders, Montezuma secretly signed two long-term capital leases on March 22, 2012 for the Arsenic Treatment Facility (ATF) after docketing two purported lease agreements on March 19, 2012 signed by Ms. Patricia Olsen, personally, for the acquisition of the ATF.

Montezuma violated Commission rules, statutes and procedural orders when it signed the March 22, 2012 capital leases in order to avoid paying potential fines from the Arizona Department of Environmental Quality for violating a June 2010 Consent Order.

Montezuma now finds itself purportedly unable to pay for the cost of the capital leases it entered without Commission approval. Montezuma, however, has provided no supporting documentation that Nile River Leasing and Financial Pacific Leasing are, in fact, seeking the voluntary return of the ATF equipment and building.

Montezuma's gross mismanagement and deceptive actions in 2012 that have resulted in the Company's inability to now pay for the ATF do not constitute a "sudden change" that requires the imposition of emergency rate increase on ratepayers. Nor does the length of time since the rate hearing concluded last summer and the pending issuance of a Recommended Opinion and Order constitute a "sudden change."

This is not a situation where an unexpected increase in the cost of water or electricity is damaging the company's financial condition. This is simply a case where the acts of a corrupt and incompetent management have caught up with the Company.

2. The Company has presented no evidence that it is insolvent. The company provided no supporting documentation to support its claim of financial difficulties. In fact, Montezuma's owner Patricia Olsen testified during the evidentiary hearing that entering into the capital lease agreements for the ATF without prior Commission approval was in the best of interest of ratepayers and that lease payments were being made without harm to the company.

By Mr. Wiley: And you have continued to make payments to Financial Pacific and Nile River under those leases, correct?

Ms. Olsen: Yes. (Evidentiary Hearing, Vol. 1, Lines 1-4, June 20, 2013.)

Mr. Wiley: Has the company been impaired in its operation as a water utility with these leases in place?

Ms. Olsen. No. (Evidentiary Hearing, Vol. 1, Lines 18-20, June 20, 2013.)

Less than a year later, Montezuma claims it is unable to pay for the \$1,480/month lease payments for the ATF equipment and building. Montezuma blames this Court for the

1 financial problems it is facing – problems it created by choosing to avoid the 2 Commission's prior approval of the ATF leases in 2012. 3 4 Because of the length of time in approving the requested rate 5 increases. (emphasis added) MRWC has been unable to pay the lease 6 payments for the Arsenic Treatment Facility in full and the Lessors 7 noted above have requested that MRWC voluntarily surrender the 8 Arsenic Treatment Facility for non-payment. (Motion for 9 Emergency/Interim Relief, Page 2, Line 17-21, March 7, 2014) 10 11 Ms. Olsen and Gregory Olsen signed personal guarantees for the ATF capital lease 12 agreements in the event the Company failed to make payments. It is the Olsens 13 responsibility to cover lease payments pending a final Commission Decision in this 14 consolidated docket, not ratepayers. 15 16 3. Montezuma's ability to provide or maintain service is not in doubt. 17 Montezuma's motion does not state that the Company's failure to obtain interim/emergency relief will result in the failure of the company to deliver potable water 18 19 at sufficient pressure to its customers. Instead, the motion states: 20 21 MRWC asserts that this relief is necessary in the public 22 interest of MRWC's customers, to ensure the safety and 23 security of the Arsenic Treatment Facility... (Motion of 24 Interim/Emergency Relief, Page 3, Lines 3-7, March 7, 2014.) 25 26 Montezuma failed provide drinking water that met state and federal arsenic standards for 27 many years. In June 2010, Company was ordered by the Arizona Department of 28 Environmental Quality to provide drinking water to its customers through a kiosk at the 29 water company's offices, which few customers utilized. 30 31 Ms. Olsen testified that most of her customers have already installed "point-of-use" or 32 "reverse osmosis" (RO) arsenic treatment systems in their homes, thereby diminishing 33 the negative impact on Montezuma's customers if the ATF was removed because of 34 management's failure to pay the leases. 35 36 Ms. Olsen: And I would say approximately 75 percent of 37 the customers in the area probably have an RO unit already. 38 (Evidentiary Hearing, Vol. 3, Page 547, Lines 19-21.)

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Montezuma's 50 or so customers who do not have RO could obtain water from the Company's kiosk.

42 43 *Conclusion*

In the instant case, several dockets including the Formal Complaint were consolidated that has resulted in a more complex and lengthy rate case than is typical for a Class D utility. This is the direct result of the company's mismanagement and deceptive actions.

Attorney General Opinion No. 71-17 states that "interim rate relief should not be made available to allow a public service corporation to ignore its obligations to be aware of its earnings position at all times and to make timely application for rate relief; thus preserving its ability to render adequate service and to pay a reasonable return to its investors."

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Montezuma apparently was not aware of its "earnings position" when it signed the capital leases in 2012 or believed that retroactive approval would come quickly. The Company's mismanagement and deceptive actions should not now be rewarded with an interim/emergency rate increase.

Furthermore, it is far from certain that the Commission will grant retroactive approval of the leases given the circumstance under which they were signed and the evidence and testimony presented during the five-day evidentiary hearing in this consolidated docket. It is premature for the Commission to grant emergency rate increase given the uncertainty in this docket.

For all of these reasons, Montezuma's motion for interim/emergency rate relief should be denied.

Motion to Install Interim Operator/Manager

Given the Company's admission in the evidentiary hearing it violated procedural orders and should have obtained prior approval for the capital leases that now are purportedly threatening the Company's finances, it is in the best interest of ratepayers for the Commission to install an interim manager that could secure a grant from the Arizona Water Infrastructure Financing Authority to pay for the ATF lease payments.

An interim manager could also renegotiate the lease agreements to reduce the onerous interest rates of 28 percent and 35 percent for the ATF equipment and building that Montezuma signed without prior Commission approval.

ARS 49-355 (B, 5) provides: "...emergency grants to interim operators or interim managers of small water systems that are appointed by the Arizona Corporation Commission to repair water infrastructure."

Paragraph C allows: "On recommendation of the Arizona Corporation Commission the Water Infrastructure Finance Authority of Arizona may approve a grant to an interim operator or an interim manager of a small water system pursuant to subsection B, paragraph 5 of this section only if the operator or manager demonstrates that it requires immediate financial assistance to make repairs to or to rehabilitate the public water system that is operated by the interim operator or manager in order to correct or avoid an interruption in water service."

This provision provides the Commission with a viable option to renegotiate the ATF

leases and provide Montezuma customers with water that meets state and federal 1 drinking water standards while taking appropriate action against Montezuma's 2 3 management. 4 Complainant/Intervenor respectfully moves the Commission to install an interim 5 manager for Montezuma and to pursue, if necessary, a grant from WIFA to obtain the 6 emergency funding necessary to cover the delinquent payments for the ATF pending 7 8 the outcome of the rate case. 9 RESPECTFULLY SUBMITTED this 11th Day of March, 2014 10 11 12 13 By John E. Douglerty 14 Complainant/Intervenor 15 16 17 An original and 13 copies of the foregoing was filed 18 this 11th day of March, 2014, with: 19 20 21 **Docket Control Arizona Corporation Commission** 22 1200 West Washington Street 23 Phoenix, Arizona 85007 24 25 A copy of the foregoing was hand delivered/mailed/emailed 26 this 11th Day of March, to: 27 28 Brian Bozzo Sarah N. Harpring 29 Administrative Law Judge **Utilities Division** 30 **Arizona Corporation Commission Arizona Corporation Commission** 31 1200 W. Washington 1200 W. Washington 32 Phoenix, Arizona 85007 Phoenix, Arizona 85007 33 34 Patricia Olsen Wes Van Cleve/Charles Hains 35 MRWC Legal Division 36 **Arizona Corporation Commission** 3031 E. Beaver Creek Rd. 37 Rimrock, AZ 86335 1200 W. Washington 38 Phoenix, Arizona 85007 39 40 41 42

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